

J.C.S. PLAN

(A)

WAR DEPARTMENT PLAN

(B)

1. NATIONAL INTELLIGENCE AUTHORITY

Composed of:

Secretary of State
Secretary of War
Secretary of the Navy.
Representative of J.C.S.

1. Same in all respects except that when and if the National Defense Organization includes a Secretary or Under Secretary of Air - N.I.A. should be expanded to include that individual.

Comment: Modification proposed by (B) appears reasonable.

2. CENTRAL INTELLIGENCE AGENCY

Established by the N.I.A.

2. Same in all respects.

3. DIRECTOR OF CENTRAL INTELLIGENCE AGENCY

Sits as non-voting member of N.I.A. and responsible to N.I.A.

Appointed and removed by President on recommendation of N.I.A.

3. Same. (Proposes long term of years, preferably not less than six.)

4. INTELLIGENCE ADVISORY BOARD

Consisting of heads of principal military and civilian intelligence agencies having functions related to the National Security as determined by the N.I.A.

Function: To advise the Director and as advisor, with the Director, to the N.I.A. in preparing for submission to the President for his approval a basic organizational plan for implementing this directive in accordance with the concept set forth in the directive. The plans should include draft of necessary legislation.

4. INTELLIGENCE BOARD.

Consisting of A.C. of S., G-2, W.D.G.S., A.C. of Air Staff-2 and Chief of Naval Intelligence and Chiefs of principal civilian intelligence agencies having functions related to the National Security as determined by N.I.A.

Function: To assist Director, who shall serve as chairman, in carrying out all activities and purposes of C.I.A., and to facilitate coordination between C.I.A. and departments and agencies.

In event of difference of opinion the decision of Director shall be controlling subject to right of any member to have question submitted to N.I.A. for final decision.

Director should consult with Board before delivering estimates and appreciations to President and Cabinet Members. If difference of opinion exists, differing opinions should accompany Director's report.

Comment: The Intelligence Board proposed by Plan (B) has advantages over the proposed Intelligence Advisory Board in Plan (A).

While the decision of the Director would be controlling to prevent stalemates the dissenting member or members would have right to have question referred to N.I.A. for final decision. On daily estimates or summaries prior approval of Board should not be required but copies should be furnished Board members who could submit dissenting opinions.

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HRP

5. BUDGET

The original JIC plan provided for an independent budget for the N.I.A. which would allocate to the C.I.A. This was stricken from the J.C.S. Plan which would make the N.I.A. and C.I.A. dependent on the Departments for funds.

The Director, with approval of N.I.A.; may call upon departments and agencies to furnish specialists including assignment of military and naval personnel.

6. Subject to direction and control of N. I.A. the C.I.A. shall:

- (a) Accomplish synthesis of departmental intelligence relating to national security and dissemination of resulting strategic and national policy intelligence.
- (b) Plan for coordination of activities of all intelligence agencies having functions related to national security and recommend to N.I.A. establishment of such overall policies and objectives as will assure most effective accomplishment of national intelligence missions.
- (c) Perform for the benefit of departmental intelligence such services of common concern as N.I.A. determines can be more efficiently accomplished by a common agency including direct procurement of intelligence.
- (d) Perform such other functions and duties related to intelligence as N.I.A. may from time to time direct.

(This seems to be covered by (c) supported by (b) - unnecessary to spell out.)

(Not specifically covered but seems reasonable to protect "special" situations.)

No police or law enforcement functions.

(Agree in principle but doubt wisdom of spelling out.)

5. INDEPENDENT BUDGET

For the C.I.A.

The Director, with approval of the Intelligence Board, may call upon departments and agencies to furnish personnel for advisory and functional positions.

6.

- (e) Accomplish evaluation and synthesis of intelligence collected or assembled by it and dissemination. (Same as (a) of Plan (A).)
- (c) Coordinate instead of Plan to coordinate - otherwise identical.

- (b) Same as (c) of Plan (A) except it inserts words "other intelligence" between "such" and "services".

- (f) Identical with (d) of Plan (A).

- (a) Operate the sole collection agency for all departments of the government in the foreign espionage and counter-espionage fields.

- (d) Furnish to any department or agency upon request of its representatives or Intelligence Board any intelligence material or evaluation provided the Director, if he considers it undesirable he may submit matter to the Intelligence Board for decision or in event of disagreement within the Board to the N.I.A.

No police or law enforcement functions within or without the U.S. Should not conduct espionage activities within the U. S.

~~TOP SECRET~~Note

The J.C.S. Plan uses the phrases
"functions related to national security"
"mission related to national security", etc.
The term "national defense" might well be
substituted for "national security". FBI
performs functions which relate to national
security and obtains intelligence to as-
sist ~~them~~ in that mission.
The plan should clearly differentiate be-
tween foreign intelligence primarily ob-
tained abroad as contemplated in Plan (A)
and the type of intelligence needed for
national security within the U.S. The
latter responsibility is primarily FBI
G-2 and ONI, now performed under the de-
limitation agreement.
Close coordination required between group
headed by FBI and C.I.A.

~~TOP SECRET~~